# **Daylight saving time in the United States**

Daylight saving time in the United States is the practice of setting the clock forward by one hour when there is longer daylight during the day, so that evenings have more daylight and mornings have less. Most areas of the <u>United States</u> observe <u>daylight saving time</u> (DST), the exceptions being <u>Arizona</u> (except for the <u>Navajo</u>, who do observe daylight saving time on tribal lands), <u>Hawaii</u>, and the <u>overseas territories</u> of <u>American Samoa</u>, <u>Guam</u>, the <u>Northern Mariana Islands</u>, <u>Puerto Rico</u>, and the <u>United States Virgin Islands</u>. The <u>Uniform Time Act of 1966</u> established the system of uniform daylight saving time throughout the US.

In the U.S., daylight saving time starts on the second Sunday in March and ends on the first Sunday in November, with the time changes taking place at 2:00 a.m. local time. With a <u>mnemonic</u> word play referring to seasons, clocks "spring forward, fall back"—that is, in springtime the clocks are moved forward from 2:00 a.m. to 3:00 a.m. and in fall they are moved back from 2:00 a.m. to 1:00 a.m. Daylight saving time lasts for a total of 34 weeks (238 days) every year, about 65% of the entire year.

The following table lists recent past and near future starting and ending dates of daylight saving time in the United States of America:





Ohio Clock in the U.S. Capitol being turned forward for the country's first daylight saving time on March 31, 1918 by the Senate sergeant at arms Charles Higgins.

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# **History of DST in the United States**

<u>Benjamin Franklin</u> proposed a form of daylight time in 1784. Writing as an anonymous "subscriber", his <u>tongue-in-cheek</u> essay, [3] "An Economical Project for Diminishing the Cost of Light", written to the editor of *The Journal of Paris*, observed that Parisians could save on candles by getting out of bed earlier in the morning, making use of the natural morning light instead. By his calculations, the total savings by the citizens of Paris would be the approximate equivalent of \$200 million today. [3] Franklin's suggestion seems to have been more of a joke than a real proposal, and nothing came of it. [4]

## 1916-1966: Early, inconsistent use

During World War I, in an effort to conserve fuel, Germany began observing DST on May 1, 1916. The rest of Europe soon followed. The plan was not adopted in the United States until the Standard Time Act of March 19, 1918, which confirmed the existing standard time zone system and set summer DST to begin on March 31, 1918 (reverting October 27). The idea was unpopular, especially with farmers because DST meant they had less time in the morning to get their milk and harvested crops to market. Congress abolished DST after the war, overriding President Woodrow Wilson's veto. DST became a local option. New York City continued to observe a metropolitan DST, while rural areas outside the city did not. Because of NYC's position as a financial capital, other places followed. A nationwide DST would not be established again until World War II. On February 9, 1942, President Franklin Roosevelt instituted year-round DST, called "War Time". It lasted until the last Sunday (the 30th) in September 1945. After 1945 many states and cities east of the Mississippi River (and mostly north of the Ohio and Potomac rivers) adopted summer DST.

From 1945 to 1966 there was no federal law on daylight saving time, so localities could choose when it began and ended or drop it entirely. What emerged was a complicated patchwork of daylight saving policies that varied in length and by city, state and municipality. As of 1954, only <u>California</u> and <u>Nevada</u> had statewide DST west of the Mississippi, and only a few cities between Nevada and <u>St. Louis</u>. In the

1964 Official Railway Guide, 21 of the 48 contiguous states had no DST anywhere. By 1965, there were 18 states that observed daylight saving for six months each year, 18 states that didn't have formal policies but held cities or towns with their own daylight saving standards and another 12 states that didn't implement daylight saving at all. Meanwhile, portions of North Dakota and Texas observed a sort of "reverse" daylight saving time, essentially setting their clocks back an hour rather than moving them forward. [10]

#### 1966-1972: Federal standard established

By 1962, the transportation industry found the lack of consistency confusing enough to push for federal regulation. The result was the Uniform Time Act of 1966 (P.L. 89-387). Beginning in 1967, the act mandated standard time within the established time zones and provided for advanced time: Clocks would be advanced one hour beginning at 2:00 a.m. on the last Sunday in April and turned back one hour at 2:00 a.m. on the last Sunday in October. States were allowed to exempt themselves from DST as long as the entire state did so. If a state chose to observe DST, the time changes were required to begin and end on the established dates. The act also required states that used daylight saving time in 1966 to start it on the last Sunday in April and end it on the last Sunday in October. In 1967, Arizona and Michigan became the first states to exempt themselves from DST (Michigan would begin observing DST in



Poster: Saving daylight ends, for 1918, Sunday, Oct. 27th - "Goodbye, Uncle- see you next spring"

1972). In 1972, the act was amended (P.L. 92-267), allowing those states split between time zones to exempt either the entire state or that part of the state lying within a different time zone. The newly created Department of Transportation (DOT) was given power to enforce the law. As of August 2021, the following states and territories are not observing DST: Arizona, Hawaii, American Samoa, Guam, The Northern Mariana Islands, Puerto Rico, and the Virgin Islands. [9]

### 1973-1975: Year-round experiment

During the 1973 oil embargo by the Organization of Arab Petroleum Exporting Countries (OAPEC), in an effort to conserve fuel, Congress enacted a trial period of year-round DST (P.L. 93-182), beginning January 6, 1974, and ending April 27, 1975. [11] The trial was hotly debated. Those in favor pointed to increased daylight hours in the summer evening: more time for recreation, reduced lighting and heating demands, reduced crime, and reduced automobile accidents. The opposition was concerned about children leaving for school in the dark and the construction industry was concerned about morning accidents. The act was amended in October 1974 (P.L. 93-434) to return to standard time for four months, beginning October 27, 1974, and ending February 23, 1975, when DST resumed. [12] When the trial ended in October 1975, the country returned to observing summer DST (with the aforementioned exceptions). [9]

# 1975-1986: Extension of daylight saving time

The DOT, evaluating the plan of extending DST into March, reported in 1975 that "modest overall benefits might be realized by a shift from the historic six-month DST (May through October) in areas of energy conservation, overall traffic safety and reduced violent crime." However, DOT also reported that these

benefits were minimal and difficult to distinguish from seasonal variations and fluctuations in energy prices. 9

Congress then asked the <u>National Bureau of Standards</u> (NBS, today NIST) to evaluate the DOT report. Its report, "Review and Technical Evaluation of the DOT Daylight Saving Time Study" (April 1976), found no significant energy savings or differences in traffic fatalities. [13] It did find statistically significant evidence of increased fatalities among school-age children in the mornings during the four-month period January–April 1974 as compared with the same period (non-DST) of 1973. NBS stated that it was impossible to determine, what, if any, of this increase was due to DST. When this data was compared between 1973 and 1974 for the months of March and April, no significant difference was found in fatalities among school-age children in the mornings. [9]

In 1986 Congress enacted P.L. 99-359, amending the <u>Uniform Time Act</u> by changing the beginning of DST to the first Sunday in April and having the end remain the last Sunday in October. These start and end dates were in effect from 1987 to 2006. The time was adjusted at 2:00 a.m. local time.

#### 2005-2009: Second extension

By the Energy Policy Act of 2005, daylight saving time (DST) was extended in the United States beginning in 2007. As from that year, DST begins on the second Sunday of March and ends on the first Sunday of November. In years when April 1 falls on Monday through Wednesday, these changes result in a DST period that is five weeks longer; in all other years the DST period is instead four weeks longer. In 2008, daylight saving time ended at 2:00 a.m. DST (0200) (1:00 a.m. ST) on Sunday, November 2, and in 2009 it began at 2:00 a.m. (3:00 a.m. DST) on Sunday, March 8.

Under Section 110 of the act, the <u>U.S. Department of Energy</u> was required to study the impact of the 2007 DST extension no later than nine months after the change took effect. The report, released in October 2008, reported a nationwide electricity savings of 0.03% for the year of 2007. [17]

An October 2008 study conducted by the <u>University of California at Santa Barbara</u> for the <u>National Bureau of Economic Research</u> found that the 2006 DST adoption in <u>Indiana</u> increased energy consumption in <u>Indiana</u> naverage of 1%. Although consumption for lighting dropped as a result of the DST adoption, consumption for heating and cooling increased by 2% to 4%. The cost to the average Indiana household of the DST adoption was determined to be \$3.29 per year, for an aggregate cost of \$1.7 million to \$5.5 million per year. [18]

The <u>United States Chamber of Commerce</u> has praised the extension of daylight saving under the 2005 law, which increased the amount of shopping and commerce from after work in evenings. In the golf industry, the group has noted exceptional increase in revenue of "\$200 million in additional sales of golf clubs and greens fees". The extension of daylight saving has also had a notable impact on <u>Halloween</u> and <u>Candy</u> sales. Wyoming senator <u>Michael Enzi</u> and Michigan representative <u>Fred Upton</u> advocated the extension from October into November especially to allow children to go <u>trick-or-treating</u> in more daylight. In some areas, the extension of daylight saving time in March and November has pushed back sunrise to as late as 8:30 a.m. [20]

# 2015-2021: Proposals for the introduction of year-round DST

An entire movement has been organized in support of the legalization of using daylight saving time as the year-round clock option. [22] Bills have been introduced in more than 30 states to end DST or make it permanent. [23]

The main argument for introducing year-round DST is that the lifestyles and work patterns of modern-day citizens are no longer compatible with the concept of shifting the clock every spring and fall. Supporters also argue that switching to "Forward Time" would also result in saving energy by reducing the need for artificial light. The Sunshine Protection Act of 2019 was introduced in the Senate by Senator Marco Rubio (R) of Florida to make the times used for DST standard time and abolish DST. It has bipartisan support from senators from Washington and Tennessee, but it has not yet received a hearing in the Senate Commerce, Science, and Transportation committee. [25][23][26]

In 2015, the <u>Nevada Senate</u> passed <u>Nevada Assembly</u> Joint Resolution 4, which urged Congress to enact legislation allowing individual states to establish daylight saving time as the standard time in their respective states throughout the calendar year. This would mean that <u>Nevada</u> is on the same time as Arizona all year, but would be an hour ahead of California in the winter. The <u>United States Congress</u> has not yet enacted any enabling legislation in this regard.

On March 6, 2018, the <u>Florida Senate</u> approved the Sunshine Protection Act which would put Florida on permanent daylight saving time year round, and Governor <u>Rick Scott</u> signed it March 23. Congress would need to amend the existing 1966 federal law to allow the change. [19][29]

In November 2018, voters in California ratified a legislative plan which would allow for year-round daylight saving time to be enacted. However, it still requires the vote of two-thirds of the state's legislature and the approval of Congress. [31]

In 2019, the <u>Washington State Legislature</u> passed Substitute House Bill 1196, [32] which would establish year-round observation of daylight saving time contingent on the <u>United States Congress</u> amending federal law to authorize states to observe daylight saving time year-round. The bill passed, [33] and was followed by proposed 2021 ballot initiative 1803, "Abolish Daylight Savings Time in Washington state" to petition the U.S. Congress to authorize the change. [34]

Tennessee and Oregon also passed bills in 2019 for year-round DST, [35][36] and legislative houses in Alabama and Arkansas also approved resolutions in favor. [37][38]

Georgia governor Brian P. Kemp signed Senate Bill 100 providing for year-round daylight savings time when the United States Congress amends 15 U.S.C. Section 260a to authorize states to observe daylight savings time year round. [39]

# **Procedure for modifications**

## Changing an area's time zone

Under the Standard Time Act of 1918, as amended by the <u>Uniform Time Act</u> of 1966, moving a state or an area within a state from one time zone to another requires a regulation issued by DOT. The governor or state legislature may initiate a request for the state or any part of the state; the highest elected officials in the county may make a request for that county. The standard in the statute for such decisions is the convenience of commerce in that area. The convenience of commerce is defined broadly to consider such circumstances as the shipment of goods within the community; the origin of television and radio broadcasts; the areas where most residents work, attend school, worship, or receive health care; the location of airports, railway, and bus stations; and the major elements of the community's economy. [9]

After receiving a request for altering a time zone, DOT determines whether it meets the requirement of minimum statutory criteria before issuing a notice of proposed rulemaking, soliciting public comment and scheduling a public hearing. Usually the hearing is held in the area requesting the change so that all affected

parties can be represented. After the close of the comment period, the comments are reviewed and appropriate final action taken. If the secretary agrees that the statutory requirement has been met, the change is instituted, usually at the next changeover to or from DST. $^{[9]}$ 

### Moving an area on or off DST

Under the <u>Uniform Time Act</u>, moving an area on or off DST is accomplished through legal action at the state level. Congress gives states two options: to either opt out of DST entirely or to switch to DST the second Sunday in March. Some states require legislation while others require executive action such as a governor's executive order. Information on procedures required in a specific state may be obtained from that state's legislature or governor's office. Although it may exempt itself, if a state decides to observe DST, the dates of observance must comply with federal legislation.

# **Local DST observance**

#### Alaska

<u>Alaska</u> observes DST. Due to its high latitude, Alaska has nearly round-the-clock daylight during summer, and DST is seen by some Alaskans as unnecessary and a nuisance. Another issue is that the Alaskan mainland's single <u>time zone</u>, which approximates solar time in the capital, Juneau, leads to a large disparity between <u>civil time</u> and <u>solar time</u> for much of the state, with <u>solar noon</u> occurring as late as 2:10 p.m. in the population centers of <u>Anchorage</u> and <u>Fairbanks</u>, and as late as 3:23 p.m. in places such as <u>Nome</u>. In Fairbanks, for example, sunset occurs well after <u>civil</u> midnight in the summer. Others argue that ending daylight saving time will place Alaska as much as five hours from Eastern Daylight Time, making coordination of travel and phone conversations more difficult.

#### Arizona

<u>Arizona</u> observed DST in 1967 under the <u>Uniform Time Act</u> because the <u>state legislature</u> did not enact an exemption <u>statute</u> that year. In March 1968 the DST exemption <u>statute</u> was enacted and the state of Arizona has not observed DST since 1967. This is in large part intended to <u>conserve energy</u>. <u>Phoenix</u> and <u>Tucson</u> are among the hottest U.S. metropolitan areas during the summer, resulting in more power usage from air conditioning units and <u>evaporative coolers</u> in homes and businesses. An extra hour of sunlight while people are active would cause people to run their cooling systems longer, thereby using more energy. [40]

The Navajo Indian Reservation extends into <u>Utah</u> and <u>New Mexico</u> and observes daylight saving time to coordinate tribal affairs. Hopi Reservation is entirely within the state of Arizona and is an <u>enclave</u> within the Navajo Indian Reservation, but does not observe DST. [42]

#### California

<u>California</u> voters passed Proposition  $12^{\underline{[43]}}$  in 1949, approving DST in the state.

California voters passed <u>Proposition 7</u> on November 6, 2018 by a 60% vote. It gives the legislative power to: a) change DST measure by a two-thirds vote, thus repealing the 1949 Prop. 12; b) establish permanent year-round DST, pending federal authorization; and c) take action to change time policy concerning both DST and standard time. [45]

#### **Florida**

Daylight saving time is less useful in Florida than in other states because its southern location leads to less variation in day length between winter and summer. Without DST, Miami, for instance, would experience sunrise and sunset times throughout the year similar to cities such as Honolulu or Hong Kong, neither of which observe DST. There is opposition to DST in Florida. State senator Bill Posey introduced a bill in March 2008 to abolish daylight time in the state and keep Florida on year-round standard time. However, in 2018, over 90% of the legislature voted for, and the governor approved, the Sunshine Protection Act [48] to



observe daylight saving time year-round if the U.S. Congress authorized states to do so. [49] Because Florida straddles two time zones, the Florida legislature has the option of returning all or part of the state to standard time along time zone boundaries.

#### Hawaii

Hawaii has never observed daylight saving time under the <u>Uniform Time Act</u>, having opted out of the act's provisions in 1967. [50]

Because of <u>Hawaii</u>'s <u>tropical</u> latitude, there is little variation in daylight length between winter and summer. Advancing the clock to <u>UTC-09:00</u> (DST) in Hawaii would make sunrise times close to 7:00 a.m. even in June, because most of the inhabited islands are located close to the west end of the <u>Hawaii-Aleutian Time Zone</u> and <u>Oahu</u>, <u>Kauai</u>, and <u>Niihau</u> are located more than 7 degrees west of the <u>Hawaii-Aleutian Time Zone</u>'s <u>meridian</u> and should, theoretically, be located in the next <u>time zone</u> to the west. (Until about 1946 Hawaiian standard time was based on longitude 157.5 degrees west rather than 150 degrees.)

On April 26, 1933, the Territorial Legislature enacted a bill placing Hawaii on daylight saving time from the last Sunday in April (April 30 in that year) to the last Sunday in September, but the law was repealed three weeks later on May 21, 1933. During World War II between February 9, 1942 and September 30, 1945, Hawaiian Standard Time was advanced one hour to so-called Hawaiian War Time, effectively placing the territory on year-round daylight saving time. In both cases where DST was used, Hawaii used UTC-09:30 during DST as standard time was 30 minutes behind.

#### **Indiana**

In 1918, following the approval of the <u>Standard Time Act</u>, <u>Indiana</u> was placed in the Central Time Zone. [54] In 1949, the <u>Indiana General Assembly</u> outlawed daylight saving time and a new law was passed making Central Time the state's official time zone. In 1968, however, Time Life broadcasting led and won a federal lawsuit for the observance of DST. Following, the assembly placed northwest and southwest Indiana in the Central Time Zone and the rest of the state on Eastern Time. [54] From 1970 until 2006, most of <u>Indiana</u> in the Eastern Time Zone did not observe daylight saving time, but the entire state started to do so in April 2006, after eight counties in western Indiana were shifted from the Central Time Zone to the Eastern Time Zone. [55] One goal for observing DST was to get more Indiana counties observing the same time zone; formerly, 77 counties observed year-round EST, five observed EST/EDT (the EDT usage being unofficial only), and 10 observed CST/CDT. As of 2016, Indiana has 12 counties observing Central Daylight Time while the remaining 80 counties observe Eastern Daylight Time. Those counties observing CST are in two groups: one near or in the Chicago metropolitan area, and the other around Evansville in the southwest corner of the state.

### Michigan

In 1967, the Michigan Legislature adopted a statute, Act 6 of the Public Acts of 1967, exempting the state from the observance of DST. The exemption statute was suspended on June 14, 1967, however, when the referendum was invoked. From June 14, 1967, until the last Sunday in October 1967, Michigan observed DST, and did so in 1968 as well. The exemption statute was submitted to the voters at the General Election held in November 1968, and, in a close vote, the exemption statute was sustained. As a result, Michigan did not observe DST between 1969 and 1972. Radio station CKLW in Windsor, Ontario, across the river from Detroit, was popular on both sides of the border and as a result would often give both times on the air (e.g., "It's 4:30 in Detroit and 5:30 in Windsor"). In November 1972, an initiative measure, repealing the exemption statute, was approved by the voters. Michigan again observed DST in 1973 and has continued to do so since then.

The vast majority of Michigan is in the Eastern Time Zone. Only the <u>Upper Peninsula</u> counties that border Wisconsin (Gogebic, Iron, Dickinson, and Menominee) are in the Central Time Zone.

#### Other U.S. locations

U.S. insular territories <u>American Samoa</u>, <u>Guam</u>, <u>Northern Mariana Islands</u>, <u>Puerto Rico</u>, and the <u>Virgin</u> Islands lie in the tropics and do not observe DST.

While neighboring <u>Samoa</u> began observing DST in September 2010, the smaller <u>American Samoa</u> cannot legally follow because of the DST observation period mandated by the <u>Uniform Time Act</u>. This period is actually wintertime in this Southern Hemisphere territory. Thus, if American Samoa were to follow Samoa, it would fall forward and spring back, so instead of the latest sunrise happening the day before daylight saving time ends, the latest sunset would either happen the day before daylight saving time ends or the day when daylight saving time begins.

### Time zones

Time Zone	Standard Time	Daylight Saving Time
Eastern	EST (UTC-05:00)	EDT (UTC-04:00)
Central	CST (UTC-06:00)	CDT (UTC-05:00)
Mountain	MST (UTC-07:00)	MDT (UTC-06:00)
Pacific	PST (UTC-08:00)	PDT (UTC-07:00)
Alaska	AKST (UTC-09:00)	AKDT (UTC-08:00)
Hawaii–Aleutian	HST (UTC-10:00)	HDT (UTC-09:00) Aleutian Islands only

# See also

#### **General** topic

- Daylight saving time
- Daylight saving time by country
- Standard time in the United States includes a list of historical daylight saving dates back to 1918

Permanent time observation in the United States

#### Official civil time distribution

- CHU distributes official time in Canada
- WWV and WWVH (NIST Shortwave)
- WWVB (NIST Longwave)

#### Quasi-governmental time distribution systems

- CDMA cellphone stratum 2 time distribution system
- GNSS global navigation stratum 1 time distribution system

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### **External links**

- *The Washington Post*: "Overview of anti-DST initiatives by states in 2015" (https://www.washingtonpost.com/news/the-fix/wp/2015/03/12/a-bunch-of-states-want-to-get-rid-of-daylight-saving-time-is-your-state-one-of-them/)
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